ROMAN LAW INTRODUCTION, REPUBLICAN CONSTITUTIONAL OUTLINE

I. INTRODUCTION

- 1. If you don't know Latin, that's just fine, but we are going to ask you to learn about 100 Latin words because you should not translate technical legal terms from one language to another.
- 2. Please fill out the Sign-up sheets that are included in the syllabus and were sent to you by email. When you click on 'Submit', they will be sent to us by email. We need these before the class next week because we are going to make up the small groups on the basis of them.
- 3. Why study Roman law?
 - a. Diachronic reasons
 - b. Synchronic reasons
- 4. These reasons lead to the four parts of the course (roughly three weeks each)
 - a. External history chronology, institutions, procedure, sources of law.
 - b. Internal history a survey of Roman private law based on the institutional treatises of Gaius (c. 160 AD) and, to a lesser extent, that of Justinian (533 AD)
 - c. The XII Tables of c. 450 BC
 - d. Juristic method selected topics in society and ideas as seen through the eyes the jurists from roughly 100 BC to roughly 240 AD

5. Mechanics

- a. The Syllabus
- b. The Readings
- c. The Class Outlines
- d. Requirements for Credit
 - i. Post a comment or a question about the assignment before each class.
 - ii. Write a five-page paper on one of the topics in the third or fourth parts of the course, drafts to be turned into us the day of the class and rewritten on the basis of the class and our comments
 - Take-home exam (two questions, the first an 'issue-spotter' ['Gaius lent Julius his lawn-mower, which Julius left out in the rain', etc.], the second a general essay answering a broad question about the relationship between Roman law and Roman society)

6. Mechanics for an online course

- a. Prerecorded lectures, discussion both with the whole group and with smaller groups in class
- b. The relationship between the prerecorded lectures and the classes
 - i. For Class 02 (Mon., 13 Sep.) 2 lectures (02 and 03), we'll do the part about the Principate in Lecture 02, the part about the Dominate in Class 04 (Mon., 20 Sep.); we'll also do the general survey about procedural systems in Lecture 03, but the

- part that is specifically about the formulary system will probably be postponed to Class 03 (Wed., 15 Sep.).
- For Class 03 (Wed., 15 Sep.) we'll conclude our discussion about the formulary system (Lecture 03) and begin our discussion of sources of law (Lecture 04); the part about imperial constitutions will be postponed to Class 04 (Mon., 20 Sep.).
- iii. For Class 04 (Mon., 20 Sep.) we'll deal with the constitutional history of the Dominate (Lecture 02) and imperial constitutions (Leture 04).
- iv. For Class 05 (Wed., 22 Sep.) we'll deal with codification and discuss whether a general theory of legal development is possible (Lecture05).
- v. For Class 06 (Mon., 27 Sep.) we'll deal with the Corpus Iuris Civilis and its subsequent history (Lecture 06).
- After this the number of the class tracks the number of the lecture except that there two lectures for Class 07 (Wed., 29 Sep.). We'll deal with Lecture 07 entirely in this class, but we will move into the shorter part of Lecture 08 (slave vs. free), potponing the longer part of Lecture 08 (in one's own power vs. in the power of another) to Class 08 (Mon., 4 Oct.).
- vii. The Lecture 11 on obligations for Class 11 (Wed., 13 Oct.) has short section on delicts at the end, which may spill over into Class 12 (Mon., 18 Oct.), but we will also cover all of Lecture 12 in that class.
- c. Assigned readings, class outlines, PowerPoint slides

II. REPUBLICAN CONSTITUTIONAL OUTLINE

- 1. The necessary superficiality of trying to outline 13 centuries of Roman constitutional history in two lectures which together add up to 70 minutes, but it must be done because:
 - law, much less the relationship between law and society, cannot be understood outside of its constitutional setting
 - b. because Roman constitutional ideas have proved to have extraordinary staying power
- 2. Overall Chronology

ROMAN LEGAL CHRONOLOGY

Archaic 451 – 450 BC – The Twelve Tables 367 – *ll. Linciniae Sextiae* (institution of urban praetor)¹ c. 242 – Institution of peregrine praetor

c. 125 – *l. Aebutia* (formulary system of procedure)²

Pre-Classical 82–79 – Sulla dictator 250 BC – 1 BC 44 – Caesar Assasinated

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¹ I.e., the statutes (laws) of Licinius and Sextius.

² I.e., the statute of Aebutius.

27 BC – 14 AD – Augustus *princeps*

c. 138 – Consolidation of the edict under Hadrian

Classical 161 – *Institutes* of Gaius

1 AD – 250 AD 212 – Constitutio Antoniniana (opens citizenship to all free

men in the Empire)

284–305 – Reign of Diocletian

Post-Classical 312 – Conversion of Constantine

250 AD – 500 AD 438 – Theodosian Code

476 – End of Western Empire

527–565 – Reign of Justinian

3. What happened according to Tacitus, *Annals* 1.1 (written c. 120 AD)

1. Rome at the beginning was ruled by kings. Freedom and the consulship were established by Lucius Brutus. Dictatorships were held for a temporary crisis. The power of the decemvirs did not last beyond two years, nor was the consular jurisdiction of the military tribunes of long duration. The despotisms of Cinna and Sulla were brief; the rule of Pompeius and of Crassus soon yielded before Caesar; the arms of Lepidus and Antonius before Augustus; who, when the world was wearied by civil strife, subjected it to empire under the title of "Prince." But the successes and reverses of the old Roman people have been recorded by famous historians; and fine intellects were not wanting to describe the times of Augustus, till growing sycophancy scared them away. The histories of Tiberius, Caius, Claudius, and Nero, while they were in power, were falsified through terror, and after their death were written under the irritation of a recent hatred. Hence my purpose is to relate a few facts about Augustus – more particularly his last acts, then the reign of Tiberius, and all which follows, without either bitterness or partiality, from any motives to which I am far removed.

Note

A brief chronology may help to clarify the sweep of this famous opening passage: 753 BC – legendary foundation date of Rome; 509 BC traditional date of the expulsion of the Kings by Lucius Junius Brutus;451–449 BC – constitution suspended in favor of two groups of ten who prepared the Twelve Tables; 444-367 B.C – at irregular intervals tribal commanders given consular power; 87–84 BC – Lucius Cornelius Cinna consul four times; 82-79 BC – Sulla dictator; 60/59–53 BC – "First Triumvirate": Pompey, Crassus, Julius Caesar; 49–44 BC – Caesar dictator; 43–32 BC – "Second Triumvirate": Antony, Octavian (later Augustus), Lepidus.

- 4. Periodization of the Roman Republic:
 - a. <u>753 BC to 510 BC</u>, from the traditional date of the founding of the city by Romulus to the traditional date of the expulsion of the last king, Tarquin the Proud.
 - b. <u>509 BC to 275 BC</u>, the date of the defeat of Tarentum, a Greek colony in the south of Italy:
 - i. consolidation of Roman power over all of modern Italy
 - ii. mysterious struggle between the patricians and plebians

In this period:

- i. Brutus, consul and dictators
- ii. the decemviri XII tables
- iii. the grant of consular powers to the military tribunes. Happened with great frequency between the years 444 and 367.
- c. <u>275 BC to 146 BC</u>, the date of the destruction of Carthage, the period of the Punic and Macedonian wars and the establishment of Roman influence over the whole of the Mediterranean.
- d. 146 BC to 79 BC, the dictatorship of Sulla.
- e. <u>79 BC to 27 BC</u>, the year in which Octavius styled Augustus consolidated his power. In this period:
 - i. The First Triumvirate of Pompey, Crassus, and Caesar from 60–53.
 - ii. The dictatorship of Caesar from 49–44.
 - iii. The Second Triumvirate of Antony, Lepidus and Octavian and the final consolidation of Octavian's power.

The Territorial Expansion of Rome (downloaded from legacy.lib.utexas.edu/maps/historical/shepherd_1911/shepherd-c-034-035.jpg)



On the map above the colors indicate the various periods in which Rome acquired territory:

dark orange: at the beginning of the first Punic war (264 BC) dark gray: acquired as a result of the first Punic war (238 BC)

light gray: aquired up to the end of the second Punic war (201 BC)

yellow: acquired up to 133 BC

green: acquired up to the death of Caesar (44 BC)

light orange: acquired up to the death of Augustus (14 AD)

pink: acquired up to the death of Marcus Aurelius (180 AD), most of which was acquired prior to 100 AD

5. Perhaps the most surprising thing about the Republican constitution is not that it ultimately fell apart but that it lasted as long as it did considering the dramatic changes that occurred over those 500 years.

6. Republican Institutions:

a. Magistracies (not much chronology here; to get a sense of the chronology, at least as seen by the lawyers, see Pomponius [a jurist of the mid–2d century AD] as extracted in the Digest [book 1, title 2, law (or chapter) 2, paragraphs beginning through 34, abbreviated D.1.2.2pr–34], in the *Materials*). Their power in law was great – their power in fact declined markedly in the later Republic. Two notions sum up the whole problem – *imperium*, the undefined general power to rule – and collegiality – the right of any one of the same rank and of the consuls for anyone to stop what another was going to do. Further the power of the magistrates with *imperium* was limited by the *provocatio*, the right of someone who was subject to serious sanctions to appeal to the people in the form of one of the general assemblies, and the fact that the tribunes of the people has the right to veto the actions of the higher magistrates.

consuls (have imperium) two elected annually seem to have inherited royal power – commanders in chief in the field and chief magistates at home – had little judicial function after 367 BC

praetors (have imperium) – urban (urbanus) 367 BC – peregrine (peregrinus) 242 BC. In the next 50 years four more added to govern the provinces. In Sulla's time the number. was expanded to eight, but the provincial jurisdiction was removed, and they became judges of criminal courts. Provincial governors were appointed from ex-consuls and praetor and were called 'proconsul' or 'propraetor'

dictator (has imperium)

censors two every five years

quaestors (financial auditors) and aediles (police and maintenance functions) currule aediles and the market

tribunes of the plebs ten of them

b. 'Legislative' bodies:

comitia curiata organized on the basis of an old geographical division the curia. Has a decidedly religious flavor, is associated with the pontifex maximus, and has virtually no legislative power. Witnesses formal wills and adrogations (a form of adoption). Became a body of 30 representatives.

comitia centuriata an organization with a decidely military flavor. Summoned by consuls, probably decided questions of peace and war. *Provocatio* lay to it. Elected the major magistrates.

comitia tributa another organization along geographical lines. Not only citizenship but also land holding was originally required and the landholders always dominated. Could be summoned by many magistrates.

concilium plebis the plebs organized by tribes summoned by the tribune of the people. By the *l. Hortensia* (286 BC) it clearly became able to pass binding plebiscites without the concurrence of the senate.

senate In a way hardest to understand of all. In Republic never officially had power to pass legislation but a senatus consultum, 'advice of the senate'.

c. All of this can be summed up in the following graphic (The Constitutional Structure of the Roman Republic: A graphical representation of the checks and balances of the Constitution of the Roman Republic. (Wikipedia Commons: Anihl – based on a work by User:RomanHistorian at Wikipedia)

The Constitution of the Roman Republic

Comitia Centuriata (Century Assembly)

Assembly of soldiers divided into blocs called centuries. Each century gets one vote before the assembly. Each soldier is assigned to a century according to how much property he owns. Since the wealthiest soldiers are grouped into a majority of centuries, the assembly is very aristocratic.

Senate

In practice, plays the central role in the day-to-day functionality of the constitution. It is a board of the most experienced politicians. It makes foreign and military policy, and directs domestic policy.

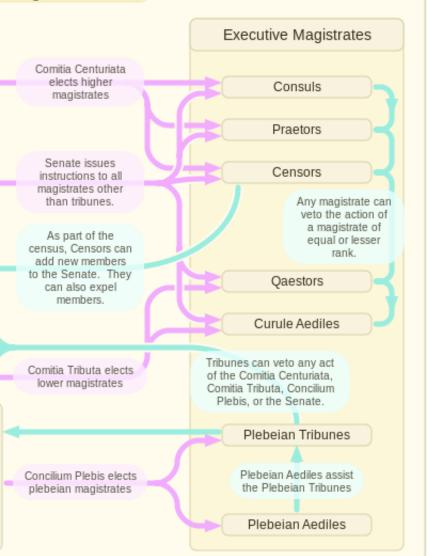
Comitia Tributa (Tribal Assembly)

Assembly of citizens divided into blocs called tribes. Each tribe gets one vote before the assembly. Both patricians and plebeians vote in this assembly. Since each citizen is assigned to a tribe according

to their geographical location, rather than property classification, this assembly is less aristocratic than the Comitia Centuriata. The Concilium Plebis is a subset of this assembly.

Concilium Plebis (Plebeian Council)

Council almost identical to the .Comitia Tributa The only differences are that it is presided over by a Plebeian Tribune, and its tribes are only composed of plebeians. After 287BC, any act passed by this council would apply to all of the Senate and People of Rome.



- 7. Reasons for the decline of the Republican Constitution:
 - a. the problems of administering an empire
 - b. the power of the armies
 - c. the struggle between *optimates* and *populares* leads to chaos Sulla, Caesar, the triumvirates
 - d. In 27 BC Augustus, in his own words, "transferred the state from my power to the choice of the senate and the Roman people." He received the title *princeps senatus*. Was this all a sham? We'll take a look at the documents in the next lecture. But before we do that, we'll need to take a closer look at the chronology of the principate also in the next lecture.

https://www.bostonglobe.com/2020/07/31/opinion/dangerous-pursuit-safety/ is an op ed by Jay Samons, a Classics professor at BU, arguing on the basis of what happened to the Roman Republic that what we are doing now about the Coronavirus is a mistake. You may or may not agree with the policy-implicaions of what he is saying (I don't), but what we might talk about is the use of historical argument in the way in which is using it.